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PAGE 01 STATE 261936 272253Z  
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INFO	LOG-00	AMAD-01	CIAE-00	SMEC-00	OASY-00	DODE-00	DOEE-00
	EAP-01	EUR-01	OIGO-01	H-01	TEDE-00	INR-00	IO-16
	L-01	ADS-00	M-00	NSAE-00	NSCE-00	OIC-02	OIG-04
	OMB-01	PA-01	PM-00	PRS-01	P-01	SB-00	SNP-00
	SP-00	SR-00	SS-00	TRSE-00	T-00	USIE-00	PMB-00
	PRME-01	DRL-09	G-00	/043R			

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IO/UNP:GSTANTON PRM:MMCKELVEY

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FM SECSTATE WASHDC

TO AMEMBASSY PARIS PRIORITY

AMEMBASSY BRUSSELS PRIORITY

AMEMBASSY BONN PRIORITY

AMEMBASSY LONDON PRIORITY

AMEMBASSY TOKYO PRIORITY

INFO AMEMBASSY KIGALI

AMEMBASSY BUJUMBURA

USMISSION USUN NEW YORK

RWANDA COLLECTIVE

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 261936 272253Z

C O N F I D E N T I A L STATE 261936

E.O. 12356: DECL: OADR

TAGS: PREL, RW

SUBJECT: FRIENDS OF RWANDA POLITICAL GROUP

1. CONFIDENTIAL - ENTIRE TEXT. THIS IS AN ACTION REQUEST.

2. RESOLUTION OF THE RWANDA CRISIS REQUIRES CONCERTED  
 EFFORT BY THE INTERNATIONAL COMMUNITY ON SEVERAL FRONTS  
 SIMULTANEOUSLY. TO COORDINATE THESE EFFORTS, PURSUE  
 EXISTING INITIATIVES, AND CONSIDER OTHER POSSIBLE

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INITIATIVES, DEPARTMENT BELIEVES THAT AN INFORMAL "FRIENDS OF RWANDA" GROUP SHOULD BE FORMED AMONG THE KEY WESTERN PLAYERS.

3. TO CONSIDER THE MANY COMPLEX ISSUES IN DETAIL AND FACILITATE AN OPEN EXCHANGE OF IDEAS, DEPARTMENT BELIEVES THAT THIS GROUP SHOULD BE RELATIVELY SMALL. PROPOSED PARTICIPANTS WOULD INCLUDE: THE U.S.; FORMER COLONIAL POWERS BELGIUM AND GERMANY; FRANCE, WHICH MAINTAINED TROOPS IN RWANDA FOR MOST OF THE PERIOD SINCE THE OUTBREAK OF THE CIVIL WAR IN 1990; THE UK, WHICH NOW HAS TROOPS IN RWANDA; AND JAPAN, WHICH IS DEPLOYING A SMALL HUMANITARIAN CONTINGENT TO THE REGION AND, LIKE THE OTHER PROPOSED PARTICIPANTS, IS A KEY MEMBER OF THE DONOR COMMUNITY.

FROM TIME TO TIME, WE MIGHT INCLUDE OTHER PARTICIPANTS, SUCH AS THE EU OR UN SYG SPECIAL REPRESENTATIVES TO RWANDA AND/OR BURUNDI.

4. THE FOCUS OF THIS GROUP WOULD BE ON POLITICAL AND CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 261936 272253Z

SECURITY ISSUES. (WITH U.S. ENCOURAGEMENT, THE WORLD BANK HAS ALREADY CONVENED AN INFORMAL MEETING OF DONORS TO DISCUSS ECONOMIC RECOVERY ISSUES; A SEPARATE REGIONAL REFUGEE CONFERENCE IS ALSO PLANNED.) AMONG THE PRINCIPAL TOPICS TO BE DISCUSSED WOULD BE THE FOLLOWING:

- POLITICAL/ETHNIC RECONCILIATION
- MILITARY INTEGRATION/DEMOBILIZATION
- SECURITY IN THE REFUGEE CAMPS
- UNAMIR DEPLOYMENT
- HUMAN RIGHTS WITHIN RWANDA
- THE RWANDAN JUDICIAL SYSTEM
- THE PLANNED WAR CRIMES TRIBUNAL
- DETENTION OF WAR CRIMINALS
- HUMAN RIGHTS MONITORS

**UNCLASSIFIED**

UNCLASSIFIED

- ASSISTANCE IN RESTORING BASIC SERVICES/INFRASTRUCTURE

WE WOULD EXPECT TO TAKE ADVANTAGE OF THESE MEETINGS TO DISCUSS BURUNDI ISSUES, AS WELL.

5. WE WOULD EXPECT THE FRIENDS GROUP TO MEET ON A PERIODIC BASIS AT THE ASSISTANT SECRETARY LEVEL, WITH AF CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 261936 272253Z

A/S MOOSE NORMALLY REPRESENTING THE U.S. SINCE BELGIUM AND FRANCE HAVE TRADITIONALLY BEEN THE MAIN FOREIGN PLAYERS IN RWANDA, THEIR PRESENCE IS CRUCIAL. THE U.S. ALREADY MEETS PERIODICALLY WITH FRANCE AND BELGIUM TO DISCUSS ZAIRE; TO AVOID SCHEDULING DIFFICULTIES, WE PROPOSE HOLDING THE RWANDA FRIENDS MEETINGS IN CONNECTION WITH OUR PERIODIC TROIKA MEETINGS ON ZAIRE (BUT NOT INCREASING THE TRILATERAL GROUP MEMBERSHIP). THIS WOULD ALSO MAKE SENSE SUBSTANTIALLY, GIVEN THE MANY RWANDA ISSUES INVOLVING ZAIRE.

6. WE WOULD ENVISION HOLDING MOST MEETINGS IN THE THREE TROIKA CAPITALS AND, FOR THE SEPARATE RWANDA SESSION, WOULD INVITE APPROPRIATE EMBASSY OFFICIALS FROM THE OTHER THREE LESS CLOSELY INVOLVED COUNTRIES. ALTERNATIVELY, THE NON-TROIKA FRIENDS COULD, IF THEY PREFER, SEND A REPRESENTATIVE FROM THEIR CAPITALS (A SIMPLE MATTER FOR THE UK AND GERMANY IN CASES WHERE THE TROIKA MEETS IN EUROPE). WE WOULD ALSO BE WILLING TO CONSIDER FRIENDS-OF-RWANDA MEETINGS OUTSIDE THE TROIKA CAPITALS (AS WE DO ON OCCASION WITH TROIKA MEETINGS).

7. ACTION ADDRESSEES SHOULD APPROACH HOST GOVERNMENTS TO PROPOSE CREATION OF THIS INFORMAL FRIENDS OF RWANDA GROUP. POSTS MAY DRAW ON THE FOLLOWING POINTS:

-- RESOLUTION OF THE RWANDA CRISIS REQUIRES CONCERTED EFFORT BY THE INTERNATIONAL COMMUNITY ON SEVERAL FRONTS SIMULTANEOUSLY.

CONFIDENTIAL

CONFIDENTIAL

PAGE 05 STATE 261936 272253Z

UNCLASSIFIED

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-- TO COORDINATE THESE EFFORTS, PURSUE EXISTING INITIATIVES, AND CONSIDER OTHER POSSIBLE INITIATIVES, WE BELIEVE THAT AN INFORMAL "FRIENDS OF RWANDA" GROUP SHOULD BE FORMED AMONG THE KEY WESTERN PLAYERS.

-- TO CONSIDER THE MANY COMPLEX ISSUES IN DETAIL AND FACILITATE AN OPEN EXCHANGE OF IDEAS, WE BELIEVE THIS GROUP SHOULD BE RELATIVELY SMALL.

-- (FOR ALL ADDRESSEES EXCEPT TOKYO:) GIVEN YOUR COUNTRY'S LONGSTANDING INTEREST AND INVOLVEMENT IN THE SUBREGION, WE FEEL THAT YOU WOULD BE AN IMPORTANT MEMBER OF THIS GROUP.

-- (FOR TOKYO:) GIVEN YOUR INTEREST IN THE CRISIS AND YOUR PLANS TO DEPLOY A HUMANITARIAN CONTINGENT TO THE SUBREGION, WE FEEL THAT YOU WOULD BE AN IMPORTANT MEMBER OF THIS GROUP.

-- IN ADDITION TO (HOST COUNTRY), WE ARE APPROACHING (LIST OTHER FOUR INVITED COUNTRIES) TO ASK THEM TO JOIN US IN THIS GROUP.

-- FROM TIME TO TIME, WE MIGHT INCLUDE OTHER PARTICIPANTS, SUCH AS THE UN SYG SPECIAL REPRESENTATIVES TO RWANDA AND/OR BURUNDI.

-- WE WOULD ENVISION THAT THE FOCUS OF THIS GROUP WOULD BE ON POLITICAL AND SECURITY ISSUES. AMONG THE PRINCIPAL TOPICS WE WOULD LIKE TO CONSIDER ARE:

**CONFIDENTIAL**

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PAGE 06 STATE 261936 272253Z

- POLITICAL AND ETHNIC RECONCILIATION
- MILITARY INTEGRATION AND DEMOBILIZATION
- SECURITY IN THE REFUGEE CAMPS
- UNAMIR DEPLOYMENT
- HUMAN RIGHTS WITHIN RWANDA
- THE RWANDAN JUDICIAL SYSTEM
- THE PLANNED WAR CRIMES TRIBUNAL

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- DETENTION OF WAR CRIMINALS
- HUMAN RIGHTS MONITORS
- ASSISTANCE IN RESTORING BASIC SERVICES/INFRASTRUCTURE

-- WE WOULD EXPECT TO TAKE ADVANTAGE OF THESE MEETINGS TO DISCUSS BURUNDI ISSUES, AS WELL.

-- WE ENVISION THE FRIENDS GROUP MEETING ON A PERIODIC BASIS, AND WOULD PROPOSE MEETING AT (HOST COUNTRY EQUIVALENT OF ASSISTANT SECRETARY LEVEL).

-- (FOR PARIS AND BRUSSELS): SINCE BELGIUM AND FRANCE HAVE TRADITIONALLY BEEN THE MAIN FOREIGN PLAYERS IN RWANDA, YOUR PRESENCE IS CRUCIAL. WE ARE ALREADY MEETING PERIODICALLY WITH YOU TO DISCUSS ZAIRE; TO AVOID

CONFIDENTIAL

CONFIDENTIAL

PAGE 07 STATE 261936 272253Z  
SCHEDULING DIFFICULTIES, WE PROPOSE HOLDING THE RWANDA FRIENDS MEETINGS IN CONNECTION WITH OUR PERIODIC TROIKA MEETINGS ON ZAIRE (BUT NOT INCREASING THE TRILATERAL GROUP MEMBERSHIP). THIS WOULD ALSO MAKE SENSE SUBSTANTIALLY, GIVEN THE MANY RWANDA ISSUES INVOLVING ZAIRE.

-- (FOR LONDON, BONN, AND TOKYO): AS YOU KNOW, THE U.S. MEETS REGULARLY WITH THE FRENCH AND BELGIANS TO DISCUSS ZAIRE. WE ARE EXPLORING WITH THE FRENCH AND BELGIANS WHETHER WE MIGHT ADD A SEPARATE SESSION ON RWANDA, IN WHICH YOU AND THE OTHER PROPOSED RWANDA FRIENDS WOULD PARTICIPATE.

-- WE HOPE YOU WILL AGREE TO JOIN THIS GROUP AND WELCOME YOUR THOUGHTS ON HOW THE GROUP MIGHT BEST BE ORGANIZED.

8. KIGALI, BUJUMBURA - MINIMIZE CONSIDERED.

CHRISTOPHER

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